

**SOLANO COUNTY BOARD OF SUPERVISORS  
Legislative Committee Meeting**

**Committee**

Supervisor Linda J. Seifert (Chair)  
Supervisor Michael J. Reagan

**Staff**

Michelle Heppner

**November 14, 2012**

**1:30 P.M.**

Solano County Administration Center  
Sixth Floor Conference Center, Room 6003  
675 Texas Street  
Fairfield, CA 94533

**AGENDA**

- I. **Public Comment** (Items not on the agenda)
- II. **Overview of the County's Legislative website** (Michelle Heppner)
- III. **Discussion and approval of the DRAFT Proposed 2013 Legislative Platforms** (Michelle Heppner)
  - a. **Proposed 2013 Federal Legislative Platform** (Attachment A)
  - b. **Proposed 2013 State Legislative Platform** (Attachment B)
- IV. **Adjourn**

## SOLANO COUNTY 2013 FEDERAL LEGISLATIVE PROGRAM

### PRIORITY ISSUES

The ability of the County to serve the residents of Solano County (County) and provide for a thriving and sustainable community requires support from all levels of government. Federal legislative policy and funding decisions affect the County's ability to deliver services. In order to fulfill the County's commitment to the community, Federal resources should be sought to support the County's mission to enrich the quality of life in County. To this end, the County Board of Supervisors supports the priorities and the legislative principles set forth below.

Priority issues are those that have a significant impact on County business and on which County staff, including the County's Federal legislative advocates, will concentrate their legislative efforts during the 2013 Legislative Session. The County's top priorities (Listed Alphabetically) include:

1. **Sacramento-San Joaquin Delta** - Support legislative and administrative efforts to protect the Sacramento-San Joaquin Delta and County's interests relative to land use, agricultural stability, economic development, police or emergency response mandates, environmental preservation, flood protection, levee stability, habitat conservation, recreation, water supply, water quality, and water rights. Support governance structures that give local government an equal voice with other stakeholders in setting Delta policy.
2. **Funding for Key Infrastructure Projects** - Support efforts in Congress to authorize and appropriate funding for infrastructure projects in Solano County, including water resources projects identified as priorities by the Board of Supervisors.
3. **Housing, Economic Development, and Transportation Programs** - Support the highest possible funding level for key federal housing and economic development programs, including the Community Development Block Grant (CDBG). In the area of transportation, support efforts to protect the Highway Trust Fund and support programs that provide funding for local roads, bridges, and transit initiatives.
4. **Public Safety and Emergency Preparedness** - Support funding for programs that assist Solano County with efforts aimed at reducing crime and enhancing public safety through community partnerships and multi-jurisdictional efforts, such as the Community Oriented Policing Services (COPS) program and the Justice Assistance Grant (JAG) program. In addition, support funding for programs that assist the County with disaster preparedness and homeland security-related needs, including efforts aimed at achieving communications interoperability.
5. **Temporary Assistance for Needy Families (TANF) Reauthorization** - Support a reauthorization of the TANF program that would restore state and Solano County flexibility in operating a program focused on services leading to outcomes that stabilize families and lead to employment, including federal incentives for subsidized jobs.

Furthermore, the Board of Supervisors adopts the following legislative principles (Listed by Policy Area Alphabetically):

### **Agriculture, Natural Resources, and Water**

- Support efforts to strengthen inspections at borders and ports of entry to safeguard against invasive pests and diseases.
- Support efforts to continue the provisions and existing funding levels provided in the implementation of the Farm Pest and Disease Management Program (Section 10201 of the 2008 Farm Bill) and similar efforts to eradicate invasive pests.
- Support passage of a Farm Bill that includes pest prevention provisions (such as Section 10201 of the previous Farm Bill) increases for specialty crop support and adequate financial support for the Supplemental Nutrition Assistance Program (SNAP).
- Support legislation reducing redundant enforcement of aquatic herbicide/pesticide use under the Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA) and the Clean Water Act. (The Board took a position on this last year in a special item brought by Mosquito and Vector Control.)
- Support - through legislation or appropriation - a more equitable distribution of USDA funds for Wildlife Services provided to California counties.
- Support funding for an alternate intake to the North Bay Aqueduct;
- Protect the Suisun Marsh consistent with the Suisun Marsh Preservation Act and the Suisun Marsh Plan;
- Protect County's Farm Gate, including, but not limited to, full mitigation of agricultural impacts associated with habitat restoration efforts;
- Support funding for local mapping of flood hazard areas;
- Encourage and seek legislation that protects the County's quality of life, its diverse natural resources, and preserves the essence and history of the County.

### **General Government**

- Oppose attempts to restrict local authority with respect to issues that affect local communities.
- Support efforts to realign government services in order to improve the delivery of services and make government more accountable and efficient to the people of California.
- Seek out, develop, and support legislative and budget efforts that protect and/or enhance local governments' revenues, maximize the County's access to Federal funding sources, and/or increases local funding flexibility.
- Support legislation that provides tax and funding formulas for the equitable distribution of Federal monies while opposing attempts to decrease, restrict, or eliminate County revenue sources.
- Support legislation that encourages mutually respectful relationships between tribal and local governments, including reforms in both the fee-to-trust process and off-reservation gaming provisions to ensure that the impacts of tribal development are fully mitigated and jurisdictional issues resolved.
- Oppose legislative or administrative actions that would create Federal unfunded mandates and/or preempt local decision-making authority.
- Support Federal legislative and budget action that will provide robust funding for domestic infrastructure, public safety, community development, and environmental programs, which support County efforts to maintain and enhance quality of life.
- Support any expansion, continuation, and/or increased flexibility in the bidding/procurement, delivery, and management of construction projects.

### **Health and Social Services and Human Support Services**

- Support ongoing, increased, and/or reauthorization of funding for existing programs such as the Prevention and Public Health Fund (PPHF), the Substance Abuse and Mental Health Services Administration (SAMHSA), the Community Mental Health Services (CMHS), the Substance Abuse Prevention and Treatment (SAPT) Block Grants, the Temporary Assistance for Needy Families (TANF) Block Grant, and the Special Supplemental Nutrition Program for Women, Infants, and Children (WIC). Oppose efforts to reduce or divert funding away from these programs.
- Oppose cuts, block grants, and other measures that will shift Medicaid costs to counties. Support efforts to allow for utilizing billing codes for brief intervention services for alcohol and drugs and for two different services on the same day in a Federally Qualified Health Center (FQHC). (H&SS)
- Advocate eliminating the Federal health benefits "inmate exception" for persons in County jails and detention centers who are in custody pending disposition of charges.
- Federal Grants. Support efforts to ensure competitive equity for suburban areas (on par with urban and rural areas) for Federal grant opportunities.
- Support legislation and budget action that would protect and enhance funding for subsidized child care services, which in turn provides employment and education opportunities for residents of County.
- Support any budget, legislative, or administrative action to increase Title IV-D Child Support Program funding.

### **Housing, Community and Economic Development, and Workforce Investment**

- Support continued funding for existing programs including the Community Development Block Grant (CDBG) program, the HOME Investment Partnerships Program (HOME), and the Neighborhood Stabilization Program (NSP). Oppose efforts to reduce funding and operational flexibility for these programs.
- Support funding and incentives for smart growth and sustainable development.
- Encourage and seek legislation to facilitate orderly economic expansion and growth, and increase the opportunity for discretionary revenues, programmatic and financial flexibility for the County.
- Oppose Federal legislation that would reduce U.S. Economic Development Administration (EDA) funds and support the expanded eligibility and access to these funds.
- Support legislation that encourages job growth and the success of the business community.
- Support legislation that provides a stable national-level appropriation for workforce development programs as a longer-term investment strategy for the nation's economy.
- Support legislation that enhances a public/private, performance-driven block grant program that provides positive investments in the nation's workforce, including both the unemployed and those in need of skills training.

### **Public Safety and Emergency Disaster Preparedness**

- Support the preservation of funding levels for existing public safety programs such as the Byrne Justice Assistance Grant (Byrne/JAG) Program, the Community Oriented Policing Services (COPS) program, and the State Criminal Alien Assistance Program (SCAAP). Oppose efforts to reduce or divert funding away from these programs.

- Support continued funding for emergency disaster preparedness programs such as FEMA - Emergency Management Performance Grants (EMPG) and the Urban Areas Security Initiative (UASI). Oppose efforts to reduce or divert funding away from these programs.
- Support funding to address emergency preparedness needs, particularly those that include communications equipment, training/exercises, or ongoing operations and maintenance costs.
- Support the preservation of existing funding levels for the Juvenile Accountability Block Grants (JABG) program to help offset the cost of monitoring juvenile offenders through electronic means to ensure compliance with court orders and/or terms of probation, thereby holding them accountable.
- Support any budget, legislative, or administrative action to increase Title IV-E Juvenile Probation Services funding.
- Support legislation to provide Federal offset to recover outstanding restitution ordered to the victims of crimes and other delinquent court ordered fines, penalty assessments, and fees associated with criminal or juvenile justice proceedings. Support new legislation that would increase the collection term from 3 years to between 10 and 20 years, thereby avoiding having to seek civil judgments against clients.
- Seek support for legislation and funding opportunities to implement supervision strategies and evidence-based practices that consider the treatment and service needs of targeted probationers such as sexual offenders, domestic violence offenders, and/or those with mental illness, in order to improve outcomes for these populations.

#### **Resource Management, Environmental Health, and Sustainability**

- Oppose FEMA proposals to require local jurisdictions to purchase repetitive loss properties.
- Seek to reverse the current diversion of the Off Highway Vehicle funding so that it returns to local agencies.
- Seek Federal-funding opportunities to pay for green road maintenance and other enhancements to the transportation network that reduce greenhouse gas emissions.
- Support legislation and administrative action that further the goals of the County's climate protection and sustainability efforts, including programs that promote energy-efficient home improvements like the Property Assessed Clean Energy (PACE) program.
- Support any budget, legislative, or administrative action that improves environmental health regulatory program implementation.
- Support measures and funding for County programs and projects that address sustainability issues such as air quality improvement, energy efficiency, water efficiency, renewable energy, fuel efficiency, energy adequacy, and security while balancing the reduction of emissions with impacts on business.
- Support Federal climate change legislation and policies that include local government funding and consideration for implementation at the local level.
- Support regulatory processes that are not a one-size-fits-all approach and maintain flexibility for the County to determine the best means of achieving water conservation mandates.
- Support legislation that modifies existing law to improve implementation of environmental health regulatory programs.
- Support legislation and grants that provide funding for implementation of environmental health programs such as food protection, recreational health, solid waste, liquid waste, water supply and hazardous materials programs.

- Support any legislation that reduces or simplifies reporting requirements for local environmental health programs to the state.

### **Transportation**

- Support efforts to maintain existing or increased funding for transportation programs and projects within the County.
- Support legislative efforts for Federal transportation reauthorization measures that reflect the needs of the County and project priority in funding streams.
- Support consideration of an increase or the indexing of the Federal gasoline tax and alternative sources of funding.
- Support legislation and budget action that provides additional and continuing funding for local infrastructure, including local roads, bridges, and transit priorities.

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## SOLANO COUNTY 2013 STATE LEGISLATIVE PROGRAM

### PRIORITY ISSUES

The ability of the County to serve the residents of County (County) and provide for a thriving and sustainable community requires support from all levels of government. The State of California's (State) actions and ongoing fiscal crisis continues to threaten the County's ability to provide vital services to the public. In order to fulfill the County's commitment to the community, State resources should be sought to support the County's mission to enrich the quality of life in the County. To this end, the County Board of Supervisors supports the priorities and the legislative principles set forth below.

Priority issues are those that have a significant impact on County business and on which County staff, including the County's State legislative advocates, will concentrate their legislative efforts during the 2013 Legislative Session. The County's top priorities (Listed Alphabetically) include:

1. **County Revenue Sources** - Oppose efforts to decrease, restrict, eliminate, seize, divert, supplant or otherwise restrict local autonomy of local revenues. Oppose any efforts at the state level to retain additional revenues currently dedicated to local government for state purposes. Advocate for timely, full state funding for state programs operated by the County which include appropriate cost of living increases, as well as costs associated with increases in population and caseload growth.
2. **County Strategic Plan** - Support efforts that further the goals outlined in the County's Strategic Plan as follows: (a) improve the health and well-being of those who live and work here; (b) ensure responsible and sustainable land use; (c) maintain a safe community; and (d) invest in and for the future.
3. **Healthcare Reform** – Support healthcare reform that does not financially impact the County in a negative way. Examples of impacts may include unfunded or under-funded mandates, or reallocation of existing County funding that result in an increased General Fund obligation.
4. **Sacramento-San Joaquin Delta** - Support legislative and administrative efforts to protect the Sacramento-San Joaquin Delta and County's interests relative to land use, agricultural stability, economic development, police or emergency response mandates, environmental preservation, flood protection, levee stability, habitat conservation, recreation, water supply, water quality, and water rights. Support governance structures that give local government an equal voice with other stakeholders in setting Delta policy.
5. **State Realignment & Cost-Shifts** - Oppose proposals to restructure, realign, or otherwise shift the cost of state programs to local government, without commensurate compensation and a legislative ability for counties to draw down available federal funding. Support efforts to constitutionally guarantee continued funding for realigned programs. Support efforts to improve the stability of current County revenue sources. Oppose any realignment initiatives, which fail to fully fund services shifted to the County.

Furthermore, the Solano Board of Supervisors adopts the following legislative principles (Listed by Policy Area Alphabetically):

**Agriculture, Natural Resources, and Water**

- Encourage and seek legislation that protects the County’s quality of life, its diverse natural resources, and preserves the essence and history of the County.
- Support efforts to maintain, enhance or more fully fund the regulatory authority of the Agricultural Commissioner/ Sealer of Weights and Measures. Support renewal and possible increases in annual fees that may be charged by County Weights and Measures for registering weighing and measuring devices for use within the County.
- Oppose bills that allow for industry self-certification of weighing and measuring devices.
- Support legislation or administrative rulemaking to allow growers to take feral hogs without a depredation permit or hunting license when the pigs are damaging crops or agricultural infrastructure.
- Support legislation to collect a statewide cost share from the livestock industry to support USDA Wildlife Services in California counties.
- Support legislation that promotes prevention–focused policies and interventions.

**General Government**

- Oppose any effort to balance the state budget through the taking of local government resources.
- Support fiscal reform efforts that assure the County the financial independence necessary to provide services to its residents and meet its mandated responsibilities.
- Support the County’s authority to assure mutually acceptable tax sharing agreements for annexation, incorporation, and redevelopment that protect or enhance the County’s ability to provide services to its residents.
- Support legislation that provides tax and funding formulas for the equitable distribution of state funds while opposing attempts to decrease, restrict, or eliminate County revenue sources.
- Support increased appropriations to the County for mandated programs, including capital acquisition costs.
- Seek out, develop, and support legislative and budget efforts that protect and/or enhance local governments’ revenues, maximize the County’s access to state funding sources, and/or increases local funding flexibility.
- Support the enactment of legislation to allocate statewide bond funding based on objective criteria developed with local input.
- Support legislative action to ensure the ongoing recognition of PACE bonds as assessments and support the innovative County Energy Independence Program.
- Support legislation that will allow the County to ensure full cost recovery for services provided to other governmental entities.
- Oppose legislative or administrative actions that would create federal unfunded mandates and/or preempt local decision-making authority.
- Support legislation that encourages mutually respectful relationships between tribal and local governments including reform to both fee-to-trust process and off-reservation gaming provisions to insure that the impacts of tribal development are fully mitigated and jurisdictional issues resolved.



## **Health and Human Services**

- Oppose efforts to eliminate, seize, divert, supplant or otherwise restrict local autonomy of local revenues.
- Advocate for changes relative to the client intake process to improve system performance and outcomes.
- Support efforts to support and provide increased funding for prevention, intervention, and treatment services for youth and adults with substance abuse issues.
- California Work Opportunity & Responsibility to Kids (CalWORKS). Oppose efforts to eliminate funding for CalWORKS programs and support services. Support efforts to streamline program requirements for counties. Support legislation to align CalWORKS regulations for single parents with children under 6 to match federal requirements. Support legislation to allow drug felons to access CalWORKS grants to stabilize families and assist with funding and obtaining needed mental health and substance abuse services.
- Support legislation and budget action which would protect and enhance funding for subsidized child care services, which in turn provides employment and education opportunities for residents of County.
- Support legislation that promotes and funds services to meet the needs of current and former foster children, their families, and caregivers. Eliminate civil penalties for foster care homes since the children are removed until corrective action is taken and this policy could be a detriment to recruiting and retaining foster homes.
- Sufficient funding to meeting needs of all the children in our care until they are ready for independence.
- Support efforts that assist foster youth in the transition to self-sufficiency, including post emancipation assistance such as secondary education, job training and employment, access to health care and other social services and transitional and permanent housing.
- Advocate eliminating the cutoff of funding for individuals that are eligible but are categorically defunded and the cost of medical care for these inmates defaults to the County upon arrest and detention of these individuals.
- Support efforts that allow for maximum flexibility in funding decisions for counties to meet the needs of their community and mental health consumers and decrease regulatory mandates that hinder the ability of local mental health agencies from providing effective services. Support efforts to allow for flexibility for all appropriately licensed individuals to bill for provided mental health services.
- Support prevention and public health goals including surveillance and community health.
- Support legislative efforts to increase awareness and promote public health issues within the County. Support enhanced training to handle pandemic disease outbreaks. Support efforts to allow for flexibility for all appropriately licensed individuals to bill for provided health services.
- Support legislation to add e-cigarettes, menthol and smokeless tobacco products containing nicotine to the list of tobacco related products to be regulated by the U.S. Food and Drug Administration.
- Support legislative and budgetary efforts to improve protections and services to prevent physical, mental, and financial elder abuse and neglect. Support efforts to improve and promote safety for seniors.

- Support continued and protected funding for independent living services for foster youth including housing and educational support.
- Support any budget, legislative, or administrative action to increase funding for Local Child Support Agencies.
- Advocate for timely, full state funding for state programs operated by the County that include appropriate cost of living increases, as well as costs associated with increases in population and caseload growth.
- Support legislation that allows for increased remedies for the purpose of Child Support enforcement.

#### **Housing, Community and Economic Development, and Workforce Investment**

- Support Housing Element reform that provides for self-certification process for jurisdictions that have small housing allocation.
- Encourage and seek legislation to facilitate orderly economic expansion and growth, and increase the opportunity for discretionary revenues, programmatic and financial flexibility for the County.
- Support funding and incentives for smart growth and sustainable development.
- Support and strengthen the federal/State/local delivery system for workforce development programs by assuring that State-level initiatives complement local delivery efforts that add value for these business-led efforts.

#### **Public Safety and Emergency Disaster Preparedness**

- Support continued and protected funding for all 2011 Public Safety Realignment programs, including Post-Release Community Supervision (PRCS), Youthful Offender Block Grant (YOBG), and Juvenile Justice Crime Prevention Act (JJCPA).
- Support continued and protected funding for adult probation services. Support efforts for the provision of additional resources to reduce criminal recidivism and increase the supervision and management of felony offenders on probation.
- Support legislation to provide state offset to recover outstanding restitution ordered to the victims of crimes and other delinquent court ordered fines, penalty assessments, and fees associated with criminal or juvenile justice proceedings. Support new legislation that would increase the collection term from 3 years to between 10 and 20 years, thereby avoiding having to seek civil judgments against clients.

#### **Resource Management, Environmental Health, and Sustainability**

- Support legislation and administrative action that further the goals of the County's climate protection efforts.
- Support legislative efforts to keep State Parks open in County.
- Advocate resolution of the "no fish stocking" ruling by Fish & Game at Lake Solano Park.
- Closely monitor updates to Stormwater rules that may have adverse effects on local communities.
- Minimize proposed changes to Building Codes made by the legislative process. Focus code changes on established procedures through the Building Standards Commission.
- Support the appeal of the \$150 per building fee applicable to rural State Responsibility areas. Strive for repeal or return of some of fee revenues to local fire districts.

- Oppose CalEMA's proposals to require local jurisdictions to purchase repetitive loss properties.
- Support efforts to reinstate the state subvention for the Williamson Act program, which was eliminated in FY2011/12.
- Support sensible CEQA reform that streamlines processes for broader range of infill development while maintaining strong analytic and mitigation requirements for large projects that clearly have significant environmental consequences at a regional or statewide level.
- Support any budget, legislative, or administrative action that improves environmental health regulatory program implementation.
- Support administrative actions by the State Water Resources Control Board to certify County as a Local Oversight Agency for underground fuel tank cleanup once an application is submitted.
- Support legislation that modifies existing law to improve implementation of environmental health regulatory programs and that is supported by the California Conference of Directors of Environmental Health.
- Support legislation and grants that provide funding for implementation of environmental health programs such as food protection, recreational health, solid waste, liquid waste, water supply and hazardous materials programs.
- Support any legislation that reduces or simplifies reporting requirements for local environmental health programs to the state.
- Support any state budget, legislation, or administrative action that increases funding to the California Department of Public Health for implementing requirements of existing law and will result in improved local implementation of environmental health programs, such as the retail food program.

### **Transportation**

- Support legislation and budget action which provides additional and continuing funding for local infrastructure, including local roads, bridges, and transit priorities.
- Ensure that existing transportation funding sources are retained.
- Seek to reverse the current diversion of the Off highway vehicle funding so that it returns to local source.
- Seek funding from the Cap and Trade measure to pay for green road maintenance and other enhancements to the transportation network that reduce greenhouse gas emissions.
- Support or sponsor legislation that provides for the imposition, extension, or increase of a special tax for the purpose of providing funding for local transportation projects.