



2025 | FEDERAL Legislative Platform



Cassandra James
District 1 Supervisor



Monica Brown
District 2 Supervisor



Wanda Williams
District 3 Supervisor



John M. Vasquez
District 4 Supervisor



Mitch Mashburn
District 5 Supervisor

Approved by the Solano
County Board of Supervisors on
Tuesday, December 10, 2024

**Solano County
Board of Supervisors**

2025 FEDERAL LEGISLATIVE PLATFORM

Cassandra James..... District 1
Monica Brown..... District 2
Wanda Williams..... District 3
John M. Vasquez District 4
Mitch Mashburn District 5

Bill F. Emlen
County Administrator
675 Texas Street, Suite 6500
Fairfield CA 94533

Ian M. Goldberg
Assistant County Administrator

Debbie Vaughn
Assistant County Administrator

<http://www.solanocounty.com/legislation/>

Federal Legislative Advocates
Joe Krahn, Tom Joseph, Hasan Sarsour,
and Rachel Mackey
Paragon Government Relations, Inc.
5604 Surry Street, Chevy
Chase MD 20815

SOLANO COUNTY 2024 FEDERAL LEGISLATIVE PROGRAM

Solano County is an incredibly diverse place – geographically and demographically – with vineyards, farms, factories, ports and marinas, relatively affordable housing and one of the most significant military installations in the country – Travis Air Force Base, a \$2.4 billion driver of our regional economy. We are also one of the most diverse counties in all of California, with three of the four most diverse cities in the state – Vallejo, Fairfield and Suisun City. Here in Solano County, we take seriously our role in local government to create a bright and promising future for everyone who lives, learns, works and plays here – free of discrimination – by establishing and maintaining the social, economic and physical environments that promote good health while protecting vulnerable populations - giving everyone the chance to succeed. Our residents share in this promise, and, by working together, we endeavor to establish communities where people are safer, families are stronger and local economies thrive. By acknowledging the significant contributions of diverse groups of people – both present and in the past – we welcome a future that is bright and promising, while embracing a set of values that gives everyone the chance to be the best versions of themselves they can possibly be. Additionally, our County, in support of small businesses and the middle class, advocates for counties with populations under 500,000, including Solano County, to get direct entitlements from the Federal Government for economic stimulus, and for other programs that help provide a quality of life for our residents. All persons within Solano County are free and equal, and shall not be discriminated against based on their age, gender, race, color, religion, ancestry, national origin, disability, medical condition, genetic information, marital status, sexual orientation, gender identity, primary language, citizenship, or immigration status. To that end, Solano County strives toward equity in all aspects of representing the community and ensuring equal access for all residents to public programs.

PRIORITY ISSUES

The ability of the County to serve its residents and provide for a thriving and sustainable community requires support from all levels of government. Federal legislative policy and funding decisions affect the County's ability to deliver services. In order to fulfill the County's commitment to the community, federal resources should be sought to support the County's mission to enrich the quality of life in the County. To this end, the County Board of Supervisors supports the priorities and the legislative principles set forth below.

Priority issues are those that have a significant impact on County business and on which County staff, including the County's federal legislative advocates, will concentrate their legislative efforts during the 2025 congressional session. The County's top priorities include:

- **Funding for Key Water Infrastructure Projects** - Support efforts to authorize and fund key water infrastructure projects and protections in Solano County, including small water system consolidation; water reuse and recycling; stormwater capture and groundwater recharge; water storage; dredging; and invasive aquatic species control. Support funding for projects aimed at building resilience to climate change and extreme weather events, including flood control and levee stability projects.
- **Health and Human Services** - Support increased federal funding for services and income support needed by parents seeking to reunify with children who are in foster care or at risk of having their children removed. Support increased financial support for programs that assist foster youth in the transition to adulthood, including post-emancipation assistance such as secondary education, job training, and access to health care. Support federal funding to address the service needs of youth who are victims of commercial sexual exploitation. Support reauthorization of the Temporary Assistance for Needy Families (TANF) program with an emphasis on restoring state and county flexibility to tailor work and family stabilization activities to families' individual needs. Support ongoing Social Security benefits. Support increased federal funding for the Older Americans Act and for programs and initiatives that enhance independent living for disabled and senior adults. Support continuation of current eligibility requirements for families to obtain Supplemental Nutrition Assistance Program (SNAP) benefits.
- **Housing, Economic Development, and Transportation Programs** - Support the highest possible funding level for federal housing and economic development programs. Support efforts to restore and revitalize property, including property impacted by prior realignment or closure of military installations. In the area of

transportation, support efforts to protect the Highway Trust Fund and support programs that provide funding for local roads, bridges, transit initiatives, and aviation. Support enhanced federal funding to address issues of homelessness, including homelessness and imminent homelessness among disabled and senior adults, and treatment bed funding.

- **Military Presence** - Support efforts to protect Travis Air Force Base from budget reductions, downsizing, as well as advocate for new and/or alternative missions to be directed to the base. Support additional assets/missions such as C-17, KC-46 squadrons, modernization of existing aircraft, and gaining other aviation and non-aviation missions. Support infrastructure investments, including military construction projects and housing upgrades and enhance use of underutilized property on base. Support efforts to implement and maintain public-public/public-private partnerships with Travis Air Force Base and other community organizations/agencies. Support funding for the maintenance, operations, and upkeep of federal facilities and infrastructure following the close of a military installation.
- **Public Safety, Emergency Preparedness and Resilience** - Support funding for programs that assist Solano County with efforts aimed at reducing crime and enhancing public safety through community partnerships and multi-jurisdictional efforts. In addition, support funding for programs that assist the County with building resilience to the impacts of climate change and extreme weather events, including wildfires and floods. Finally, support funding for programs that address disaster response and preparedness and homeland security-related needs, including efforts aimed at achieving communications interoperability.
- **Sacramento-San Joaquin Delta and Suisun Marsh** - Support legislative and administrative efforts to protect the Sacramento-San Joaquin Delta and the County's interests relative to land use; agricultural resiliency; economic development; police or emergency response mandates; cultural, historical and environmental preservation; flood risk reduction and protection; levee stability; habitat conservation; recreation; water supply; water quality; water rights and efforts to combat against climate change impacts. Support governance structures that give local government a strong and equal voice with other stakeholders in setting Delta policy. Oppose efforts to provide federal funding – either through direct appropriations or indirect federal financing mechanisms – for the Delta Conveyance Project or similar non-local driven water diversion projects. Support funding County-wide integrated water resources planning, management, and development for multi-benefit solutions across water supply, wastewater, drainage and other water resources.

Furthermore, the Board of Supervisors adopts the following principles (Listed Alphabetically by Policy Area):

Agriculture, Natural Resources, and Water

Solano County supports federal legislative and regulatory actions that protect and enhance the County's significant agricultural, water, and natural resources. The County opposes any efforts to cut funding streams for critically important federal resource programs. Specific principles include:

1. Support efforts to fund and strengthen invasive pest and disease prevention and eradication programs and inspections that safeguard agricultural resources including actions to provide crop insurance and indemnification to growers who experience losses due to pest quarantines and regulatory restrictions.
2. Support legislation reducing redundant enforcement of aquatic herbicide/pesticide use under the Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA) and the Clean Water Act.
3. Support equitable cost-share funding for County-USDA Wildlife Services cooperative agreements.
4. Support efforts to enhance and protect the County's farm gate, including, but not limited to, resources for producers to adopt climate resilient agricultural practices and technologies, inclusion of agricultural and working lands in climate change policies and strategies, market expansion, development of local food systems and full mitigation of agricultural and other economic impacts associated with habitat restoration efforts.
5. Support funding for local mapping of flood hazard and sea level rise impact areas and advocate for the US Army Corps of Engineers and other federal agencies to protect the County from these hazards.
6. Support legislation allowing specialty crop growers to participate in crop insurance programs and expansion and affordability of crop insurance programs.
7. Support USDA programs that provide emergency assistance and relief to agricultural producers who have

suffered crop and livestock losses due to natural disasters.

8. Support actions to resolve congestion at California ports to facilitate export and trade of agricultural products.
9. Support funding and incentives for water conservation and smart growth including sustainable development and green infrastructure, stormwater capture and storage, groundwater recharge, recycled water reuse, drought management and other conservation measures.
10. Support funding for water system infrastructure improvements to include fire suppression for unincorporated areas and local communities.
11. Support efforts to protect Solano County water supplies including invasive aquatic species prevention programs, abandoned and derelict vessel removal, and other actions to protect water quality.
12. Support legislation and funding to identify and implement climate resiliency projects to protect vulnerable communities and critical infrastructure at risk to sea level rise, flooding, saltwater intrusion, and other impacts associated with climate change.

General Government

Solano County supports federal legislative and regulatory actions that protect and enhance the general welfare and quality of life of the County's residents. The County opposes unfunded federal mandates and federal actions that would preempt local decision-making authority. Specific principles include:

1. Support efforts to realign government services with necessary funding in order to improve the delivery of services, including technology acquisitions, training, and upgrades.
2. Support efforts that protect and enhance local governments' revenues, maximize the County's access to federal funding sources, and increase local funding flexibility.
3. Support legislation/regulations that provide tax and funding formulas that promote the equitable distribution of federal monies and oppose attempts to decrease, restrict, or eliminate County revenue sources.
4. Support funding for domestic infrastructure, public safety, community development, and environmental programs.
5. Support any expansion, continuation, and/or increased flexibility in the bidding/procurement, delivery, and management of construction projects.
6. Support legislation that provides grants and funding programs for the preservation, rehabilitation, and maintenance of historically and/or architecturally significant buildings and structures.
7. Support full funding for the Payments-in-Lieu-of-Taxes (PILT) program.
8. Support legislative efforts that are designed to reform the U. S. Department of the Interior's fee-to-trust process.
9. Require the Bureau of Indian Affairs (BIA) to provide public notice to tribal, city and county governments whenever a tribe requests a restored lands determination or submits a fee-to-trust application.
10. Support funding and regulatory efforts to expand broadband services to all County residents.

Health and Human Services

Solano County supports federal legislative and regulatory actions that promote the health and welfare of the County's most vulnerable residents, including children, seniors, and those with disabilities including behavioral health challenges. The County opposes any efforts to eliminate or reduce funding streams for critically important health and human services-related programs, such as Medicaid, Medicare, Supplemental Security Income (SSI), SAMHSA mental health or substance use prevention and treatment block grants, and the State Supplementary Program for the Aged, Blind and Disabled (SSP), and opposes efforts to reduce local flexibility in the implementation of such programs. Specific principles include:

1. Support reauthorization of the Temporary Assistance for Needy Families program (TANF) with a primary focus on restoring state and county administrative flexibility.
2. Support increased funding for prevention Programs in all health and human service funding streams. Emphasis should be placed on the need to provide funding for streamlined and coordinated operations.
3. Support efforts to ensure competitive equity for suburban areas (on par with urban and rural areas) for federal grant opportunities.
4. Support funding for subsidized childcare services and child development programs, including school readiness for all children.

5. Support funding for programs and activities that support the special needs of elderly and persons with disabilities, including increases to Supplemental Security Income (SSI); support reauthorization of, and increased funding for, the Older Americans Act, with considerations given to caseload growth, cost-of-living adjustments and equitable distribution of funds to those areas with larger senior populations. Support legislation that would provide a comprehensive response to elder abuse, neglect and exploitation.
6. Support efforts to allow for two different services to both be reimbursed on the same day in a Federally Qualified Health Center (FQHC).
7. Support legislation that increases taxes on combustible tobacco products, tobacco-based inhalation devices, and electronic cigarettes and support directing these tax revenues to children and family programs, including smoking cessation programs.
8. Support legislation that requires specific bills to undergo a health impact assessment of current and predicted effects, possibly completed by a nonpartisan body.
9. Support all health outcomes and health equity efforts at various institutional and sectorial levels and ensuring a broader equity strategy within institutions and sectors. Apply metrics to identify equity gaps and measure gains in intervention areas.
10. Expand the current list of billable medical expenses to include valuable services (Promotoras, chronic disease self-management programs, healthy food purchasing, etc.) which are part of a broader menu of efforts to combat chronic disease.
11. Support efforts to reduce intake of high fat, sugar, sodium foods and beverages which may contribute to higher risk for developing specific chronic diseases, including ultra-processed foods, and to regulate the distribution and sale of powdered alcohol.
12. Support policy for evidenced-based home visiting services as a preventive service, therefore eligible for Medi-Cal reimbursement.
13. Support legislation and regulatory efforts that fund and promote “whole person care” and integration across payor systems like public health, medical, and behavioral health, that address social determinants of health.
14. Support federal funding to increase access to health care to address issues of worker shortages within the healthcare field. Support federal funding for administration of the Medi-Cal program.
15. Support legislative efforts aimed at establishing and retaining grocery stores, farmers’ markets and other healthy food providers in impoverished communities and require these merchants to accept electronic benefit transfer (EBT).
16. Support additional federal resources to establish and maintain robust outreach and enrollment programs for seniors eligible for the Supplemental Nutrition Assistance Program (SNAP/CalFresh). Additionally, support programs to supplement the food and nutrition needs of seniors who may not have the resources to access or prepare food due to lack of transportation, functional limitations, or health problems.
17. Support increased federal funding and coordination between federal, state and county governments to ensure adequate planning, medical supplies, access to laboratory testing services, workforce and alternative care capacity to appropriately respond to any local, state, or global health emergency.
18. Support legislation and funding for prevention and case management services and maternal infant and early childhood home visitation programs.
19. Support federal legislation that integrates climate change impacts and actions into public health curricula and programs and includes public health agencies.
20. Support legislation that restores funding reductions to child support programs and local child support agencies (LCLAs), recognizing them as a critical part of the social safety net for children and families.

Housing, Community and Economic Development, and Workforce Investment

Solano County supports federal legislative and regulatory actions that promote local housing and community development programs and activities, workforce development programs, and programs aimed at encouraging local job and business growth. The County opposes efforts to cut funding for these critically important programs, as well as efforts to restrict local flexibility in the administration of such programs. Specific principles include:

1. Support increased funding for existing housing programs, including the Community Development Block Grant (CDBG); the HOME Investment Partnerships Program (HOME); the Neighborhood Stabilization Program (NSP);

Housing and Urban Development (HUD) Section 8, permanent, transitional housing, and Rental Assistance Programs, and HUD Section 202 funding for supportive housing for the elderly.

2. Support legislation that enhances a public/private, performance-driven block grant program that provides investments in the nation's workforce, including the unemployed and those in need of skills training.
3. Support legislation that provides funding to address healthcare workforce shortage areas, including incentives that attract and maintain skilled workers in the healthcare field.
4. Support or seek federal grant funding opportunities that advance and improve housing, community and economic development, and workforce investment opportunities and legislative principles for disadvantaged individuals and families including the homeless, disabled and seniors. Support efforts to connect health care and housing options for elderly and persons with disabilities to ensure ACA home and community-based services are effective.
5. Support efforts that establish funding mechanisms such as emergency homeless assistance grants; aid for tenants and landlords; eviction moratoria; and funding for affordable housing which can be instrumental in delivering immediate relief and longer-term recovery.
6. Support efforts to establish funding and Medicaid reimbursement for the creation and retention of treatment beds across facility types, including institutions for mental disease (IMDs).
7. Support incorporation of housing into transportation programs. Transportation reauthorization provides a platform for improving the integration of housing into federal infrastructure investments. New legislation should increase planning for transit-oriented development and encourage coordination and prioritize access to housing and economic opportunity.
8. Support the creation of incentives for code and zoning reform. Federal programs can assist by supporting analysis, offering technical assistance and establishing incentives for action.
9. Oppose efforts to reduce U.S. Economic Development Administration (EDA) funds and support expanded eligibility and access to these funds.

Public Safety, Justice, Emergency Preparedness and Resilience (PGA)

Solano County supports federal legislative and regulatory actions that promote funding for key justice, public safety, and emergency preparedness programs. The County opposes efforts to cut funding for such programs, as well as efforts to restrict local flexibility in program administration. Specific principles include:

1. Support funding for the Byrne Justice Assistance Grant (Byrne/JAG) Program, the Community Oriented Policing Services (COPS) program, the State Criminal Alien Assistance Program (SCAAP), the Juvenile Accountability Block Grant (JABG), and Title IV-E Juvenile Probation Services funding.
2. Support funding for climate resiliency and emergency disaster preparedness and response programs, such as FEMA's Building Resilient Infrastructure and Communities (BRIC) program; Emergency Management Performance Grants (EMPG); the Urban Areas Security Initiative (UASI); and emergency disaster preparedness and infrastructure damage recovery programs, particularly as it pertains to areas where governmental and municipal buildings play a role in local emergency response. Oppose FEMA proposals that require local jurisdictions to purchase repetitive loss properties.
3. Support funding for prevention, intervention, victim support and services for families experiencing domestic violence, sexual assault, child abuse, dating violence, stalking, elder abuse and human trafficking.
4. Support actions that seek to address the impact of gun violence, domestic violence, stalking, sexual assault, human trafficking, elder abuse and child abuse.
5. Support actions to increase cross-agency and cross-system collaboration to serve victims/survivors and families of interpersonal violence, including one-stop integrated service delivery and multidisciplinary team reviews.
6. Support funding for the prevention and enforcement of financial exploitation of vulnerable populations.
7. Support legislation to provide federal offsets to recover outstanding restitution ordered to the victims of crimes and other delinquent court ordered fines, penalty assessments, and fees associated with criminal or juvenile justice proceedings. Support legislation that would increase the collection term from three years to between 10 and 20 years, thereby avoiding having to seek civil judgments against clients.
8. Support funding to implement supervision strategies and evidence-based practices that consider the treatment and service needs of targeted probationers such as sexual offenders, domestic violence offenders, and/or those

with mental illness.

9. Support efforts to extend high urban threat areas delineation to include rural locations and sensitive areas adjacent to rail.
10. Support legislation that improves the availability, affordability and coverage of natural disaster insurance.
11. Support efforts to enhance capacity of local emergency responders to respond to potential emergency events resulting from hazardous materials releases.
12. Support continued funding of staff, supply and resource costs to address the COVID-19 and other natural disasters.
13. Support legislation and policy that streamlines local agency's recovery to disasters within the FEMA reimbursement process to allow rapid recovery efforts, sometimes while a large multi-county event is on-going.
14. Support funding to recoup or compensate for the costs incurred by the District Attorney and Public Defender in the implementation of new mandates that creates pathways for people who have been previously convicted of crimes to relitigate their conviction or sentence.

Resource Management, Environmental Health, and Sustainability

Solano County supports federal legislative and regulatory actions that promote the environmental health and sustainability of the County, including funding for key programs. The County opposes efforts to cut funding for such programs, as well as efforts to restrict local flexibility in program administration. Specific principles include:

1. Support measures that further the goals of the County's climate protection and sustainability efforts as referenced in the Board-adopted Climate Action Plan.
2. Support funding and incentives for smart growth and sustainable development, including emerging clean technologies and green infrastructure.
1. Support making climate change an integral part of transportation and infrastructure legislation and explore provisions to implement in rural areas.
2. Support legislation and funding to develop and implement federal, state and local resiliency plans and projects. Congress should fully fund resiliency and mitigation programs. Infrastructure resiliency standards should be established, and support provided for the data tools needed for effective climate planning.
3. Support legislation, actions and funding that improve Environmental Health regulatory program implementation, which improves the County's ability to provide a responsive, efficient and effective County Environmental Health program.
4. Support funding for County programs and projects that address sustainability issues, such as air quality improvement, energy efficiency, water conservation, renewable energy, fuel efficiency, energy adequacy, and security while balancing the reduction of emissions with impacts on business.
5. Support legislation that reduces or simplifies reporting requirements for local Environmental Health programs to state and federal agencies.
6. Support funding that improves land use planning for major economic drivers and infrastructure projects for climate resiliency and flood risk reduction in the County.
7. Support legislation that fosters, establishes and expands regional purchasing capabilities and inter-jurisdictional infrastructure development to achieve local environmental and sustainability goals/requirements.
8. Support legislative efforts to keep National Conservation Lands, monuments, wildlife refuges, and other recreation lands open in the County and provide stationed and perpetual funding for operations, maintenance and management of such public lands.
9. Support legislation and funding to assist in abatement costs for removal of inoperative or abandoned boats and large vehicles, such as motor homes and travel trailers, from private and public property, including roads.
10. Support legislation and funding to reduce costs for implementing beneficial reuse of dredged materials.

Transportation

Solano County supports federal legislative and regulatory actions that promote and protect the transportation needs of our community. The County opposes efforts to cut funding for key transportation programs, as well as efforts to restrict local flexibility in the administration of such programs. Specific principles include:

1. Support transportation funding that promotes public transit that assists transit dependent riders.

2. Support efforts to protect and increase funding for transportation programs and projects within the County.
3. Support funding to allow incorporation of broadband planning and implementation within infrastructure legislation.
4. Support the continuation of federal transportation reauthorization measures that provide the highest possible funding level for key local transportation programs and transit priorities with consideration of enhanced funding for bridges.
5. Support consideration of an increase or the indexing of the federal gasoline tax and alternative sources of funding.
6. Support continued funding of the FAA Airport Improvement Program (AIP) for airport capital improvement projects.
7. Support efforts to improve rail and rail car safety, including positive train control (PTC) technologies, for transportation of hazardous materials including crude oil.
8. Support implementation of the Federal Highway Administration’s program allowing reciprocity between the California Environmental Quality Act (CEQA) and the National Environmental Policy Act (NEPA).
9. Support funding to continually update airport land use compatibility plans.

Veterans and Veterans Affairs

Solano County supports federal legislative and regulatory actions that promote and protect the health and general welfare of veterans and active duty servicemembers in our community. The County opposes efforts to cut funding for key veterans’ programs, as well as efforts to restrict local flexibility in the administration of such programs. Specific principles include:

1. Support efforts that provide enhanced benefits for veterans and active duty, reserve and National Guard members that are cost-neutral to counties, including expanded mental health services.
2. Support efforts that would provide increased access for County Veterans Service Offices (CVSO) to VA information systems for use in developing and monitoring claims submitted on behalf of veterans, including but not limited to the federal Public Assistance and Reporting Information System (PARIS).
3. Support efforts to create a federal/state/local government partnership to reduce the VA veteran’s claims backlog and expand outreach services to veterans.
4. Support legislation that would make it a criminal offense to intentionally misdirect or mislead a veteran, or anyone acting on the veteran’s behalf, concerning benefits or entitlements.
5. Support efforts to expand/increase VA responsibility to educate veterans on their entitlements.
6. Support legislation that would establish priority enrollment and registration for veterans in community colleges, state colleges, and universities.
7. Support legislation and funding to improve existing and construction of new local veteran’s facilities.
8. Oppose legislative efforts to reduce, cap or otherwise negatively impact veterans, active duty, reserve and National Guard members’ pay and compensation packages.
9. Support legislation that would eliminate the means test (income limits) for veterans to qualify for VA medical care.
10. Support legislation that would authorize VA pharmacies to honor prescriptions written by non-VA physicians.
11. Support legislation that would expand the eligibility criteria for VA Dental Services for veterans eligible for VA Healthcare.
12. Support legislation that would provide CVSO’s to send veteran claims electronically to the Veteran’s Administration using D to D technology and the County’s Vet Pro platform.
13. Support legislation and regulatory changes for active-duty military, reservists, veterans, their spouses and immediate family members that supports reciprocity in terms of professional licenses and certificates that would allow them to seek employment in California in professions including, but not limited to the public school system.

Other Agencies Legislative Priorities

1. Delta Counties Coalition - Support the principles developed collectively by the Delta Counties Coalition.
2. Solano Transportation Authority – Support the 2025 federal legislative priorities and programs as outlined and

adopted by the Solano Transportation Authority.

3. Solano County Water Agency - Support the 2025 federal legislative priorities and programs as outlined and adopted by the Solano County Water Agency.
4. Solano First 5 - Support the 2025 legislative priorities and programs outlined and adopted by the Solano First 5.
5. Solano County Water Agency – Support the 2025 legislative priorities and programs as outlined and adopted by the Solano County Water Agency.
6. Rural County Representatives of California (RCRC). Support the 2025 legislative state priorities and programs as outlined and adopted by RCRC.
7. Travis Community Consortium – Support the mission of all military organizations located within the County. Support the 2025 federal legislative priorities adopted by the Travis Community Consortium.
8. Area Agency on Aging – Support additional administrative funding allocations when there are additional reporting requirements for programs.

